

Speed PostPl. Issue R & D21011/92/2022-PM-I  
Government of India  
Ministry of Home Affairs  
Police Modernization DivisionJaisalmer House, 26, Man Singh Road,  
New Delhi, dated the November, 2022.

To

1. The Additional Chief Secretary/ Principal Secretary (Home), All State Governments / The Chief Secretary, Puducherry /ACS(Home), Jammu & Kashmir/Adviser to to Administrator & Secretary (Home), Dadra & Nagar Haveli and Daman & Diu,/Advisor to Lt. Governor & Secretary (Home), Ladakh /Advisor to the Administrator & Secretary (Home), Lakshadweep / Home Secretary, Chandigarh/ Secretary (Home), Andaman & Nicobar.

2. The Director Generals of Police of all States and Jammu & Kashmir, Chandigarh, Andaman & Nicobar and Puducherry/ The Commissioners of Police, Delhi/ ADGP, Ladakh/ Dy. Inspector Generals of Police of Dadra & Nagar Haveli and Daman & Diu and Lakshadweep

**Subject: Submission of Action Plans and Supplementary Plan for the year 2023-24 by the State Governments /UT Administrations under the scheme of 'Assistance to States and UTs for Modernisation of Police'.**

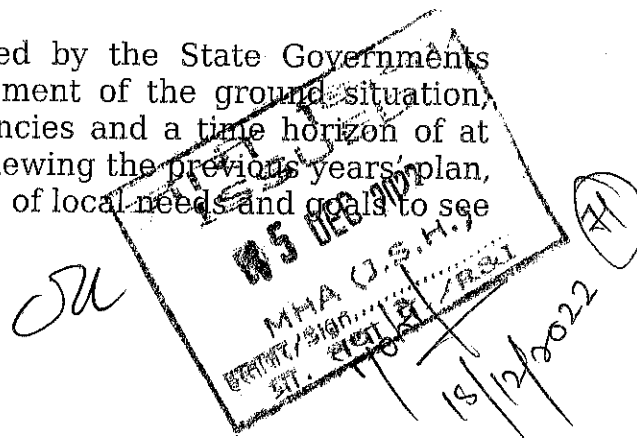
Madam / Sir,

Please refer to the guidelines of the scheme of 'Assistance to States & UTs for Modernisation of Police' forwarded vide this Ministry's letter No. 21011/37/2022-PM-I dated 8<sup>th</sup> August, 2022. Tentative Central share, State share and total size of Action Plan for FY 2023-24 in respect of each of the States /UTs has been enclosed as Annexure-C.

2. The State Governments/UT Administrations are required to formulate their Action Plans and Supplementary Plans for the next FY 2023-24 in accordance with the guidelines. The following points may also be kept in view while formulating the Action Plan:-

**Baseline assessment**

- The Plans should be formulated by the State Governments after making a baseline assessment of the ground situation, identification of gaps & deficiencies and a time horizon of at least three years apart from reviewing the previous years plan, and after conducting an analysis of local needs and goals to see



how they fit in with the State's strategic priorities. Action Plan and 30% Supplementary Plan may be submitted in the format at **Annexure- A**. This format include assessed requirement of any item, its availability & deficiency/shortfall and proposed quantity of that item and linkage with State Security Plan.

### State Security Plan

- ii. Proposals should be directly emanating from the State Security Plan (**SSP**). It is requested that State Governments may review State Security Plans, if required, to make it more focused and addressing only the major security issues. A copy of SSP, if revised, may be furnished along with Action Plan. It may be ensured that State Security Plan with perspective planning of at least 3 years, i.e., up to 2025-26 is furnished to this Ministry to base the requirement project in the Plans.

### Project based approach

- iii. The Plans should be outcome oriented, have a discernible impact and visibility. It would, therefore, be appreciated if States include Projects, rather than proposing a list of unrelated equipment/items. These projects can be of the nature of one-time implementation or ones which would be implemented in 2-5 years and thus create infrastructure in a planned manner. Following is an example of project which can be implemented in more than one year:

(₹ in crore)

S.No.	Description	2023-24	2024-25	2025-26	Total
1.	Upgradation of Police Control Rooms	3.59	2.59	2.81	8.99
2.	Automated Multi-modal Biometric Identification System (AMBIS)	26.79	31.88	31.04	89.71

### Priority areas

- iv. **Plan for 'Face-lifting /Essential repair works in police stations (wherever required) may be given highest priority.**
- v. The Action Plan is to be prepared with reference to the requirements of the State/UT Police such as, weapons, equipment, training and forensic equipment. The following

may be given due prominence in the Action Plan and Supplementary Plan:

- a. The Supreme Court has observed that the State and Union Territory Governments should ensure that CCTV cameras are installed in each and every Police Station functioning under them. The State Governments are, therefore, advised to include their requirement in this regard in the Action Plan.
- b. It is suggested that photography / videography can be implemented on best effort basis in the categories of heinous offenses such as murder, attempt to murder, culpable homicide not amounting to murder, attempt to commit culpable homicide, rape, attempt to commit rape, kidnapping and abduction, dacoity, robbery, riots, arson and dowry deaths, etc. States may include photography and videography as a part of their Action Plan.
- c. Construction of separate toilets for females in police stations.
- d. SMART Policing initiatives may be included in the Action Plan.

#### **Suggestion to have system of administrative approval of Home Department**

vi. The State Governments are further suggested to introduce Well defined Mechanism of administrative approval by Home Department, i.e., 'Authorization Sanctions' and approval for 'scale of items' (i.e. admissible no. of a particular item per personnel/Establishment/unit/formation) for State Police Forces in case of each of the items like the Central Government has in case of CAPFs & Central police organisations.

#### **Supplementary Plan**

vii. Supplementary Plan constituting 30% of Action Plan size is also to be prepared and furnished separately. **This Plan would be implemented out of the funds released as 'incentives for police reforms'.**

#### **General instructions**

The item-wise bifurcation of Central and State shares in Action Plan and Supplementary Plan may be clearly indicated.

viii. The Action Plan proposals need to be approved by the State Level Empowered Committee (SLEC) or UT Level Empowered Committee (UTLEC) before forwarding the same to MHA.

ix. State Governments may propose to procure various weaponry, ammunition for training under **Arms & Ammunition Head** in the production range of Defence PSUs

(erstwhile ordnance factories) and State Governments will make payments to these agencies directly. Further, they can also float 'Open Tender Enquiry (OTE)' to procure these items **as per PM div Letter.No. IV-13018/09/2022-Prov.II(CFN-3570261)/449 dated 7th Oct,2022**, which has been conveyed to Home Secretaries /DGPs of States/UTs.

- x. No brand names (on any item) may be provided in action plan.
- xi. While finalizing proposals related to forensics, DFSS (MHA)/ any Regional laboratory of DFSS may be consulted.

#### **Instructions regarding submission UCs and PFMS**

xii. By the time PFMS is made fully functional, Utilization Certificates (UCs) in respect of funds released under the scheme (Both Central and State share) are continued to be furnished physically in the format enclosed at **Annexure-B** as prescribed in GFR 12-C. Diversion may not be made in the wordings of the format prescribed in GFR 12-C and the same is signed as per Rule 239 of the GFR, 2017, which reads as below:

**State Government to submit Utilization Certificate for Grants-in-aid relating to Scheme.** When Central Grants are given to State Governments for implementation of Central Scheme, Utilization Certificate in format GFR 12-C may be submitted by the State Governments in respect of the Scheme. The UC should be counter-signed by the Administrative Secretary of the Division regulating the Scheme /Finance Secretary.

**State must give information in Gist of Utilization Status (Annexure-C) along with UCs, unspent balance out of State share is to be seen at the time of release of funds.**

#### **Presentation before HPC**

3. As per practice, to facilitate discussions on the Plan proposals (Action Plan and Supplementary Plan) of the States/UTs, a brief Presentation shall be made by their officials before the High Powered Committee (HPC) in MHA.
4. Action Taken Report on the observations made by the C&AG of India in their report and the observations/ recommendations made in the quarterly concurrent audit reports, if not furnished so far, may also be promptly furnished to this Ministry.
5. It is proposed to hold meetings of HPC to consider the Plan proposals for FY 2023-24 during the **months of January and February, 2023**. The exact dates of the HPC meetings will be

intimated in due course.

6. All the State Governments/UT Administrations and Delhi Police are requested to submit their Plan proposals( Action Plan and Supplementary Plan) for the FY 2023-24 in the prescribed format (Annexure-A) under this scheme, prepared as per the scheme-guidelines and on the lines suggested in para 3(i) to (xii), along with forwarding letter, a copy of SLEC/UTLEC minutes and Outcome Report (Annexure-E), so as to reach Director(PM-I), Police Modernisation Division, Ministry of Home Affairs, Jaisalmer House, 26, Man Singh Road, New Delhi -110011, **by 31st December, 2022**. Soft copy of Plan proposals may mandatorily be sent to email ID us-pm@mha.gov.in.

Yours Sincerely,

Signed by C G Rajini  
Kaanthan

Date: 30-11-2022 17:55:30

(C. G. Rajini Kaanthan)

Joint Secretary (Police Modernisation)

Tele: 2338  
3827

Enclosures:

- 1.Format of Action Plan & Suppl. Plan (Annexure-A),
- 2.Format of UC (Annexure-B),
- 3.Gist of Utilisation Status (Annexure-C)
- 4.Tentative allocation for F.Y. 2023-24 (Annexure-D), and
- 5.Format of Outcome Budget (Annexure-E)

**Copy to:**

1. AS(LWE)/ AS(NE)/ JS(WS), JS(UT), Ministry of Home Affairs
2. Controller General of Accounts, MHA

**Copy for kind information to:-**

1. PPS to AS&FA (Home)
2. DG, BPR&D / Chief Forensic Scientist, Directorate of Forensic Science Services/ Director, NCRB / Director, DCPW

**ANNEXURE-A**

**FORMAT OF ACTION PLAN/SUPPLEMENTARY PLAN**

**Allocation for the year 2020-21 : Head-wise distribution**  
(Rs. in lakh or crore)

**Note:** Requirement may be shown in these Heads only. No separate organization-wise head (such as CID, Home Gaurds, Commissionerate, etc.) may be shown.

**(Break-up /List of items in each of the Heads mentioned in Table-I may be shown separately in these tables)**

(Rs. in lakh or crore)

6

	-II								
3	Item								
	-III								
4	Item								
	-IV								
	Total								

**ANNEXURE-B****FORM GFR 12-C  
[(See Rule 239)]****FORM OF UTILIZATION CERTIFICATE (FOR STATE  
GOVERNMENTS)****(Where expenditure incurred by government bodies only)**

Sl. No	Letter No. and date	Amount	
			Certified that out of Rs. _____ of grants sanctioned during the year _____ in favour of _____ under this Ministry/Department Letter No. _____ given in the margin and Rs. _____ on account of unspent balance of the previous year, a sum of Rs. _____ has been utilized for the purpose of _____ for which it was sanctioned and that the balance of Rs. _____ remaining unutilized at the end of the year has been surrendered to Government (vide No. _____ dated _____) /will be adjusted towards the grants-in-aid payable during the next year.
	<b>Total</b>		

1. Certified that I have satisfied myself that the conditions on which the grant-in-aid was sanctioned have been duly fulfilled/ are being fulfilled and that I have exercised the following checks to see that the money was actually utilized for the purpose for which it was sanctioned.

**Kind of checks exercised:**

- 1.
- 2.
- 3.
- 4.

Signatory.....

Name .....

Designation .....

Date.....

Seal .....

PS: The UC shall disclose separately the actual expenditure incurred and loans and advances given to suppliers of stores and assets, to construction agencies and like in accordance with scheme guidelines and in furtherance to the scheme objectives, which do not constitute expenditure at the stage. These shall be treated as utilized grants but allowed to be carried forward.

**ANNEXURE-C****GIST OF UTILIZATION STATUS OF THE SCHEME OF 'ASSISTANCE TO STATES AND UNION TERRITORIES FOR MODERNISATION OF POLICE'**

(Status as on .....)

(Rs. in lakh or crore)

Year	Central Share				State share			
	Allocation	Released	Spent	Unspent	Allocation	Released	Spent	Unsp

(Signature)

(Name of Officer concerned of Home Department)



**ANNEXURE-D**

<b>State/UT-wise tentative allocation under the sub-scheme of 'Assistance to States and UTs for Modernisation of Police' for FY 2023-24 distributed on the basis of approved inter-State/UT distribution</b>				
<b>(Rupees in crore)</b>				
<b>Sl. No.</b>	<b>Name of State</b>	<b>Tentative Allocation for FY 2023-24</b>		
		<b>Central Share</b>	<b>State Share</b>	<b>Total size</b>
<b>(1)</b>	<b>(2)</b>	<b>(3)</b>	<b>(4)</b>	<b>(5)</b>
<b>Category 'A' States [90:10 cost sharing basis]</b>				
1	Arunachal Pradesh	3.26	0.36	3.62
2	Assam	11.64	1.29	12.93
3	Manipur	4.10	0.46	4.56
4	Meghalaya	3.29	0.37	3.66
5	Mizoram	2.74	0.30	3.04
6	Nagaland	3.57	0.40	3.97
7	Sikkim	2.43	0.27	2.70
8	Tripura	3.91	0.43	4.34
9	Himachal Pradesh	4.34	0.48	4.82
10	Uttarakhand	5.43	0.60	6.03
<b>Category 'B' States [60:40 cost sharing basis]</b>				
11	Andhra Pradesh	17.73	11.82	29.55
12	Telangana	14.32	9.55	23.87
13	Bihar	27.14	18.09	45.23
14	Chhattisgarh	11.01	7.34	18.35
15	Goa	2.79	1.86	4.65
16	Gujarat	26.67	17.78	44.45
17	Haryana	11.96	7.97	19.93
18	Jharkhand	11.87	7.91	19.78
19	Karnataka	19.19	12.79	31.98

20	Kerala	18.59	12.39	30.98
21	Madhya Pradesh	25.15	16.77	41.92
22	Maharashtra	36.24	24.16	60.40
23	Odisha	13.91	9.27	23.18
24	Punjab	11.18	7.45	18.63
25	Rajasthan	21.18	14.12	35.30
26	Tamil Nadu	44.04	29.36	73.40
27	Uttar Pradesh	56.61	37.75	94.36
28	West Bengal	23.49	15.66	39.15
<b>Category 'C' UTs[100% Central share]</b>				
29	Andaman & Nicobar Islands	0.86	0.00	0.86
30	Chandigarh	1.00	0.00	1.00
31	Dadra & Nagar Haveli and Daman & Diu	0.66	0.00	0.66
32	Delhi	10.69	0.00	10.69
33	Jammu & Kashmir	6.65	0.00	6.65
34	Ladakh	0.66	0.00	0.66
35	Lakshadweep	0.58	0.00	0.58
36	Puducherry	1.12	0.00	1.12
<b>Total</b>		<b>460.00</b>	<b>267</b>	<b>727.00</b>

**ANNEXURE-E****OUTCOME REPORT**

S. No.	Outcome	Indicators	Target for 2022-23	Achievement	Target for 2023-24
1.	Reduction in dependency of State Police on deployment of CAPFs	% decrease in demand of State for deployment of CAPFs	2%		

	Central Police Forces in maintaining law and order (i.e., excluding incidents of combating terrorism/left wing extremism/General or State Elections, etc.)	maintenance of law and order			
2.	Reduction in response time reaching the crime/incidence scene	% reduction in response time reaching the crime/incidence scene			
3.	Reduction in left wing extremism attacks/casualties	% reduction in left wing extremism attacks/casualties			
4.	Increase in conviction rate	% increase in conviction rate			
5.	Increase in case of disposal rate in all services,	% increase in case of disposal rate in all services,			
6.	Crime and incidents prevented or averted	% crime and incidents prevented or averted			
7.	Increase in cases of re-offence	% increase in cases of re-offence			
8.	Decrease in fatal and major accidents,	% decrease in fatal and major accidents,			
9.	Reduction in commute time on roads	% reduction in commute time on roads			
10.	Increase in response, rescue and relief during emergencies	% increase in response, rescue and relief during emergencies			
11.	Reduction in crime against women	% reduction in crime against women			
12.	Increase in citizen happiness index on police services.	% increase in citizen happiness index on police services.			

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(States/UTs may add additional outcomes to this list as per their own perceptions.)